



John R. Kasich, Governor  
Mary Taylor, Lt. Governor  
Craig W. Butler, Director

CERTIFIED

March 14, 2014

The Honorable Gary Utt, Sr.  
President of Board of County Commissioners  
50 Park Avenue, East  
Mansfield, Ohio 44902-1896

Mr. Jerry Barber, Authority Chairman  
3521 Springmill North Road  
Shelby, Ohio 44875

**RE:** Richland County Solid  
Waste Authority SWMD  
Long Term Planning-Reg.  
Entity  
DFFO  
Solid Waste Management  
Planning  
Richland County  
171814

**Subject: Ohio Revised Code Section 3734.55(C)(1) Richland County Regional  
Solid Waste Management Authority Solid Waste Management Plan  
Approval**

Dear Commissioner Utt and Mr. Barber:

The Director of Ohio Environmental Protection Agency (Director) has reviewed and approved the ratified, draft, amended solid waste management plan update (Plan) for the Richland County Regional Solid Waste Management Authority (Authority). Director's Final Findings and Orders approving the Plan are enclosed with this letter. Attachment 1 is a summary of the implementation schedule that was derived from the Authority's Plan.

The Authority should proceed to implement its approved Plan in accordance with the implementation schedule and timeline contained in the approved Plan and in Attachment 1 to the enclosed Director's Final Findings and Orders. Please be advised that Ohio Revised Code (ORC) Section 3734.55(C)(4) also requires the Policy Committee to "...annually review implementation of the approved plan... and report its findings and recommendations regarding implementation to the board of county commissioners or board of directors of the district."

You are hereby notified that this action of the Director is final and may be appealed to the Environmental Review Appeals Commission pursuant to ORC Section 3745.04. The appeal must be in writing and set forth the action complained of and the grounds upon which the appeal is based. The appeal must be filed with the Commission within thirty

(30) days after notice of the Director's action. The appeal must be accompanied by a filing fee of \$70.00 made payable to "Treasurer, State of Ohio." The Commission, in its discretion, may reduce the fee if by affidavit it is demonstrated that payment of the full amount of the fee would cause extreme hardship. Notice of the filing of the appeal shall be filed with the Director within three (3) days of filing with the Commission. Ohio EPA request that a copy of the appeal be served upon the Ohio Attorney General's Office, Environmental Enforcement Section. An appeal may be filed with the Environmental Review Appeals Commission at the following address:

Environmental Review Appeals Commission  
77 South High Street  
17<sup>th</sup> Floor  
Columbus, Ohio 43215

If you have any questions regarding implementation of the approved Plan, please contact me at (614) 728-5357.

Sincerely,



Channon Cohen-Denson  
Environmental Specialist 2  
Division of Solid and Infectious Waste Management

CCD/ljm

Enclosures (2):                      Director's Final Findings and Orders  
Attachment 1 to the Findings and Orders

cc (with enclosures):              Kenneth Bender, Director, RCRSWMA  
Jeremy Scoles, Environmental Supervisor, DMWM-NWDO

BEFORE THE  
**OHIO ENVIRONMENTAL PROTECTION AGENCY**

OHIO E.P.A.  
MARCH 14 2014

ENTERED DIRECTOR'S JOURNAL

In the matter of:

Richland County Regional Solid Waste Management Authority : Director's Final  
1125 National Parkway : Findings and Orders  
Mansfield, Ohio 44906 :

### I. JURISDICTION

These Director's Final Findings and Orders (Orders) are issued to the Richland County Regional Solid Waste Management Authority (Authority), pursuant to the authority vested in the Director of the Ohio Environmental Protection Agency (Ohio EPA) under Ohio Revised Code (ORC) Section 3734.55(C).

### II. PARTIES

These Orders shall be binding upon the Authority.

### III. DEFINITIONS

Unless otherwise stated, all terms used in these Orders shall have the same meanings as defined in ORC Chapter 3734 and the rules promulgated thereunder.

### IV. FINDINGS

The Director of Ohio EPA has determined the following findings:

1. Pursuant to ORC Section 3734.56, the board of trustees of a solid waste management authority (SWMA) with an approved solid waste management plan that contains a planning period of fifteen or more years is required to submit an amended solid waste management plan that complies with the requirements in Divisions (A), (B), (D), and (E)(1) of ORC Section 3734.53 to the Director of Ohio EPA on or before the fifth year anniversary of the date the existing solid waste management plan was approved.
2. The existing solid waste management plan for the Authority was approved on September 25, 2007 and covers a planning period of at least 15 years. The date the Authority's draft amended solid waste management plan was due to Ohio EPA was September 25, 2012.

I certify this to be a true and accurate copy of the official documents as filed in the records of the Ohio Environmental Protection Agency.

By:  \_\_\_\_\_

Date: 3/14/2014

3. On September 20, 2012, Ohio EPA received a draft amended solid waste management plan from the board of trustees for the Authority.
4. Pursuant to ORC Section 3734.55, the Director of Ohio EPA is required to provide the board of trustees of a SWMA with a written, nonbinding advisory opinion regarding a draft solid waste management plan and any recommended changes to it that the Director considers necessary to effect its approval.
5. On November 6, 2012, Ohio EPA mailed a written, nonbinding advisory opinion concerning the draft amended solid waste management plan received on September 20, 2012 to the Authority's board of trustees.
6. Pursuant to ORC Section 3734.55, the board of trustees of a SWMA is required to submit a draft solid waste management plan that has been ratified in accordance with the criteria established in Division (B) of ORC Section 3734.55 to the Director of Ohio EPA to be reviewed for compliance with Divisions (A), (B), (D), and (E)(1) of ORC Section 3734.53.
7. On December 16, 2013, Ohio EPA received a ratified, draft, amended solid waste management plan from the board of trustees for the Authority.
8. The Director has determined that the Authority's ratified, draft, amended solid waste management plan is in compliance with Divisions (A), (B), (D), and (E)(1) of Section 3734.53 of the ORC.

#### **V. ORDERS**

1. The ratified, draft, amended solid waste management plan of the Authority that was received by Ohio EPA on December 16, 2013 is hereby approved.
2. The Authority shall proceed to implement its approved solid waste management plan in accordance with the strategies, programs, and activities described in the ratified, draft, amended solid waste management plan and contained in the implementation schedule included as Attachment 1 to these Orders.

#### **VI. OTHER APPLICABLE LAWS**

All actions required to be taken pursuant to these Orders shall be undertaken in accordance with the requirements of all applicable local, state, and federal laws and regulations.

### VII. RESERVATION OF RIGHTS

Nothing contained herein shall be construed to prevent Ohio EPA from seeking legal or equitable relief to enforce the terms of these Orders or from taking other administrative, legal, or equitable action as deemed appropriate and necessary, including seeking penalties against the Authority for noncompliance with these Orders.

Nothing contained herein shall be construed to prevent Ohio EPA from exercising its lawful authority to require the Authority to perform additional activities pursuant to ORC Chapter 3734 or any other applicable laws in the future. Nothing herein shall restrict the right of the Authority to raise any administrative, legal, or equitable claim or defense with respect to such further actions which Ohio EPA may seek to require of the Authority. Nothing in these Orders shall be construed to limit the authority of Ohio EPA to seek relief for violations which may occur.

### VIII. EFFECTIVE DATE

The effective date of these Orders is the date these Orders were entered into the Ohio EPA Director's Journal.

**IT IS SO ORDERED:**



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Craig Butler, Director  
Ohio Environmental Protection Agency



**ATTACHMENT 1 TO THE FINDINGS AND ORDERS**  
**Summary of the Implementation Schedule for the**

**Richland County Regional Solid Waste Management Authority**

Several sections of the ratified, draft amended solid waste management plan update (Plan) submitted by the Solid Waste Management District or Authority identified above are considered to be part of the implementation schedule required in accordance with Ohio Revised Code Section 3734.53(A)(13). This attachment lists the elements that Ohio EPA understands to constitute the implementation schedule contained in the District's or Authority's Plan. These elements are listed in the table below.

**Implementation Schedule for Facilities, Strategies, Programs and Activities**

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
<b>Commercial/Industrial Sector TA and Education</b>		
8978 Communication - Authority will utilize various methods to communicate the availability of information, assistance and resources in the annual marketing plan with measureable goals and evaluation criteria [pages V-24 and VI-21 of Plan Update]	starting 2014, continued throughout the planning period	Goals 3,4
8967 Comprehensive Resource Guide - includes recycling services that address materials likely to be generated by businesses [pages V-24 and VI-20 of Plan Update]	ongoing	Goals 3,4
6582 Education/Technical - provides assistance, guidelines and methodology for performing waste audits to help businesses identify alternatives to waste generation and methods for collecting and marketing recyclable materials [pages V-23 & VI-19 of plan]	ongoing	Goals 3,4
6584 Industrial Sector - Assist in identifying sources of low-interest loans or grants [page VI-19 of Plan Update]	ongoing	Goals 3,4
6585 Industrial Sector - Identify and disseminate information on recycling opportunities and service providers [page VI-19 of Plan Update]	ongoing	Goals 3,4
8977 OMEx - provide links to the exchange if available	ongoing	Goals 3,4
8970 Speaker or presenter - Authority will have an employee available to make presentations regarding Authority programs on various solid waste topics [pages V-22 and VI-20 of Plan Update]	starting 2014, continued throughout the planning period	Goals 3, 4

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
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**Curbside Recycling, Non-subscription**

8907 Shiloh Village [pages IV-12 and VI-12 of the Plan Update]      ongoing      Goals 1,2

**Curbside Recycling, Subscription**

8632 Lexington Village [pages IV-12 and VI-12 of the Plan Update]      ongoing      Goals 1,2

8631 Mansfield City [pages IV-12 and VI-12 of the Plan Update]      ongoing      Goals 1,2

8633 Ontario City [pages IV-12 and VI-12 of the Plan Update]      ongoing      Goals 1,2

**Drop-off Recycling, FS, Rural**

6536 Bloominggrove Township [pages IV-13 and VI-13 of the Plan Update]      ongoing      Goals 1,2

6537 Butler Village, Worthington Township [pages IV-13 and VI-13 of the Plan Update]      ongoing      Goals 1,2

8627 Crestview High School, Weller Township [pages IV-13 and VI-13 of the Plan Update]      ongoing      Goals 1,2

6538 Lucas Village, Monroe Township [pages IV-13 and VI-13 of the Plan Update]      ongoing      Goals 1,2

6535 Plymouth High School, serving Plymouth Village and Plymouth Township [pages IV-13 and VI-13 of the Plan Update]      ongoing      Goals 1,2

6539 Plymouth Township [pages IV-13 and VI-13 of the Plan Update]      ongoing      Goals 1,2

6540 Weller Township [pages IV-13 and VI-13 of the Plan Update]      ongoing      Goals 1,2

**Drop-off Recycling, FS, Urban**

6527 Bellville Village, serving Jefferson and Worthington Townships [pages IV-13 and VI-13 of the Plan Update]      ongoing      Goals 1,2

6529 Lexington Village, serving Troy Township and Washington Township [pages IV-13 and VI-13 of the Plan Update]      ongoing      Goals 1,2

6530 Mifflin Township [pages IV-13 and VI-13 of the Plan Update]      ongoing      Goals 1,2

6533 Milliron Industries Drop-Off in Mansfield City [pages IV-15 and VI-15 of the Plan Update]      ongoing      Goals 1,2

6534 Richland County Recycling & Transfer Facility drop-off [pages IV-15 and VI-15 of the Plan Update]      ongoing      Goals 1,2

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
8628 Richland County Regional Solid Waste Management Authority on National Parkway [pages IV-13 and VII-4 of the Plan Update]	ongoing	Goals 1,2
8629 Sam's Club, Ontario City [pages IV-13 and VI-13 of the Plan Update]	ongoing	Goals 1,2
6531 Sharon Township [pages IV-13 and VI-13 of the Plan Update]	ongoing	Goals 1,2
6528 Shelby City, Jackson Township [pages IV-13 and VI-13 of the Plan Update]	ongoing	Goals 1,2
6532 Springfield Township [pages IV-13 and VI-13 of the Plan Update]	ongoing	Goals 1,2
<b>Drop-off Recycling, PT, Rural</b>		
8630 Eastern-Lexington SCRAP Trailer in Lexington Village [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2
8635 Western Elementary SCRAP Trailer in Lexington Village [pages IV-15 and VI-15 of the Plan Update]	ongoing	Goals 1,2
<b>Drop-off Recycling, PT, Urban</b>		
6541 Auburn Elementary SCRAP Trailer in Shelby City [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2
6542 Brinkerhoff Elementary SCRAP Trailer in Mansfield City [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2
6543 Discovery School SCRAP Trailer in Mansfield City [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2
6545 Dowds Elementary SCRAP Trailer in Shelby City [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2
6559 Early Childhood Center SCRAP Trailer in Mansfield City [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2
6546 Eastview Elementary SCRAP Trailer in Mansfield City [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2
7115 Madison Junior High School SCRAP Trailer in Mansfield City [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2
6548 Madison South Elementary SCRAP Trailer in Madison Township [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2
8634 Malabar Middle School SCRAP Trailer in Mansfield City [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2
6550 Mansfield Christian School SCRAP Trailer in Mansfield City [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2
6549 Mifflin School SCRAP Trailer in Madison Township [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
6551 Newman Elementary SCRAP Trailer in Mansfield City [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2
8955 Ontario United Methodist Church SCRAP Trailer in Ontario City [pages IV-15 and VII-4 of the Plan Update]	ongoing	Goals 1,2
6560 OSU Mansfield Campus SCRAP Trailer in Mansfield City [pages IV-15 and VI-14 of the Plan Update]	ongoing	Goals 1,2
6552 Prospect Elementary SCRAP Trailer in Mansfield City [pages IV-15 and VI-15 of the Plan Update]	ongoing	Goals 1,2
6544 Shelby Central School SCRAP Trailer in Shelby City [pages IV-15 and VI-15 of the Plan Update]	ongoing	Goals 1,2
6556 Sherman Elementary SCRAP Trailer in Mansfield City [pages IV-15 and VI-15 of the Plan Update]	ongoing	Goals 1,2
6555 St. Peters Elementary SCRAP Trailer in Mansfield City [pages IV-15 and VI-15 of the Plan Update]	ongoing	Goals 1,2
6558 Woodland Elementary SCRAP Trailer in Mansfield City [pages IV-15 and VI-15 of the Plan Update]	ongoing	Goals 1,2
<b>Electronics Collection</b>		
6569 RCRSWMA Mid-Ohio Recycling Facility - provides year round collection of electronics with user fee for some materials [pages IV-14, V-11 and VI-19 of Plan Update]	optional, dependent on available funding	Goals 2, 5
<b>Health Dept. Funding/Open Dumps</b>		
6602 Funding - RCRSWMA will provide funding for solid waste monitoring and enforcement [page VI-21 of Plan Update]	optional, dependent on available funding	
<b>Household Hazardous Waste</b>		
6589 RCRSWMA Mid-Ohio Recycling Facility - provides year round collection of certain household hazardous materials with user fee for some materials [pages IV-14, V-11 and VI-19 of Plan Update]	optional, dependent on available funding	Goals 2,5
<b>Industrial Recycling and Reduction</b>		
8960 Industrial survey effort - recycling through private haulers, private scrap recyclers, brokers and industries [pages IV-17, V-14 and VI-16 of Plan Update]	ongoing	Goal 2
<b>Lead-Acid Battery Programs</b>		
6594 Collection at RCRSWMA Mid-Ohio Recycling Facility - LABs may be included in special collection events [page VI-18 of Plan Update]	provided as needed	Goals 2, 5

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
6593 Lead acid battery recycling - RCRSWMA will incorporate the importance of recycling LABs in its information and education programs via Comprehensive Resource Guide [page VI-18 of Plan Update]	ongoing	Goal 5
<b>Litter Prevention/Clean-Up</b>		
6605 Litter and illegal dumpsite clean-ups on public property - RCRSWMA litter collection crew clean-up on public property and roadways [page VI-22 of Plan Update]	optional, dependent on available funding	
<b>Market Development Programs</b>		
8981 Integrate "Buy recycled" - will continue to promote integration into business and industry waste reduction and recycling programs and into public education programs and materials [page V-25 of Plan Update]	ongoing	Goal 7
8980 RCRSWMA "Buy recycled" - Authority will purchase and use recycled content products whenever suitable products are available at competitive prices and will encourage county agencies, local governments and private businesses [page V-25 of Plan Update]	ongoing	Goal 7
8979 Vendors and Product Performance - work with local governments, businesses and industry to assist them in making decisions regarding purchasing recycled content products through researching and providing information [page V-25 of Plan Update]	ongoing	Goal 7
<b>MRFs</b>		
8958 Milliron Industries Recycling, Buyback and Scrapyard Facility [pages IV-16 and VI-15 of the Plan Update]	ongoing	Goals 1, 2
<b>Other Facilities (1)</b>		
6601 Closed Richland County Lanfill - facility located on 536 Cairnes Road; Authority responsible for post-closure care of facility [pages IV-30 and VI-21 of the Plan Update]	ongoing	none
8956 RCRSWMA Mid-Ohio Recycling Facility - provides year round collection of select materials with user fee for some materials [pages IV-14, V-11 and VI-19 of Plan Update]	optional, dependent on available funding	Goal 2
8957 Richland County Recycling and Transfer Facility - owned by Rumpke [pages IV-16 and VI-15 of the Plan Update]	ongoing	
<b>Other Programs</b>		
8963 Field spreading of leaves by various political jurisdictions in the County [pages IV-19, V-17 and VI-18 of Plan Update]	ongoing	Goals 2, 5

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
8982 Mansfield County Recycling and Litter Prevention - provide funding for recycling and litter prevention public information and education in cooperation with the Authority's programs [pages IV-27 and VI-21 of Plan Update]	entire planning period if funds are available	Goals 3,4
8964 Seasonal collection of phone books - Authority may provide collection for phone books [page VI-19 of Plan Update]	ongoing, provided only on an as needed basis	Goal 2
<b>Other Residential/Commercial Recycling</b>		
8961 Institution and commercial recycling collection route - provided by the RCRSWMA [pages IV-17, V-15 and VI-16 of Plan Update]	ongoing	Goal 2
8959 Residential/Commercial survey effort - recycling through private haulers, private scrap recyclers, brokers [pages IV-17, V-14 and VI-16 of Plan Update]	ongoing	Goal 2
<b>Residential Sector Education and Awareness</b>		
8972 Annual in-service training for teachers and youth leaders - assist teachers in including waste management and reduction, composting, and related topics in curriculum [pages V-22 and VI-20 of Plan Update]	starting 2014, dependent on annual marketing plan for planning period	Goals 3,4
8968 Comprehensive Resource Guide [pages V-21 and VI-20 of Plan Update]	ongoing	Goals 3,4,5
8975 Contests - hold county-wide contest for school age youth that focuses on waste management, recycling, waste reduction or litter prevention [pages V-23 and VI-21 of Plan Update]	starting 2014, dependent funding and annual marketing plan	Goals 3,4
8971 Marketing plan - create and annually update plan that includes materials to be used for public info and education; educational displays and exhibits; advertising and public service announcements; special promotional events and activities [page VI-20 plan]	starting 2014, continued throughout the planning period	Goals 3,4
8976 Marketing plan section for communities and local officials - provide one public outreach activity that engages local elected officials and other community leaders designed to increase recycling opportunities for communities [page V-23 of Plan Update]	starting 2014, continued throughout the planning period	Goals 3,4
8973 Resource library for teachers and youth leaders - maintained by RCRSWMA with lesson plans, books, videos and "teacher boxes" and other suitable materials; includes method for publicizing availability [pages V-22 and VI-20 of Plan Update]	starting 2014, dependent on annual marketing plan for planning period	Goals 3,4

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
8974 School-age education: grade appropriate, hands-on learning experiences on waste management and waste reduction topics in environmental classroom or in schools [pages V-22 and VI-20 of Plan Update]	starting 2014, dependent funding and annual marketing plan	Goals 3,4
8969 Speaker or presenter - Authority will have an employee available to make presentations regarding Authority programs on various solid waste topics [pages V-22 and VI-20 of Plan Update]	starting 2014, continued throughout the planning period	Goals 3,4,5
<b>Scrap Tire Programs</b>		
6566 RCRSWMA Mid-Ohio Recycling Facility - provides year round collection of scrap tires with user fee [pages IV-14, V-11 and VI-19 of Plan Update]	optional, dependent on available funding	Goals 2,5
8983 Scrap Tire Programs - RCRSWMA will incorporate the importance of recycling scrap tires in its information and education programs via Comprehensive Resource Guide [page VI-19 of Plan Update]	starting 2014, continued throughout the planning period	Goal 5
<b>Web Page and Social Media</b>		
8965 Website [page VI-20 of Plan Update]	ongoing	Goals 3,4
<b>Yard Waste Programs</b>		
8962 Mansfield Park Avenue Class IV Compost Facility [pages IV-19, V-16 and VI-17 of Plan Update]	ongoing	Goals 2,5
6596 Public Education - Provide information through printed materials and website that addresses composting and backyard composting education [pages IV-19, V-17 and VI-18 of Plan Update]	ongoing	Goal 5
6597 RCRSWMA Class IV Compost Facility - Will maintain a yard waste composting facility where the public may bring source-separated yard waste [pages IV-18, V-16 and VI-17 of Plan Update]	ongoing	Goals 2, 5

